



# Louisville Metro Government

## Meeting Agenda – Final

### Government Oversight/Audit and Appointments Committee

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June 03, 2025

5:00 PM

Council Chambers/Virtual

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#### **THIS MEETING IS BEING HELD VIA VIDEO TELECONFERENCE**

3. **AP060325BS** APPOINTMENT OF BENHAM SIMS TO THE CIVILIAN REVIEW AND ACCOUNTABILITY BOARD. (TERM EXPIRES MARCH 25, 2028)

6/3/25 Government Oversight/Audit and Appointments Committee Held  
*Action Required By: November 15, 2025*

#### **Sponsors:**

Louisville Metro  
Government

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OFFICE OF THE MAYOR  
CRAIG GREENBERG

May 12, 2025

Mr. Brent Ackerson, President  
Metro Council  
601 West Jefferson Street  
Louisville, KY 40202

Dear President Ackerson:

In accordance with the Civilian Review & Accountability Ordinance, I am appointing the following:

<b><u>Name</u></b>		<b><u>Term</u></b>
Dr. Ida Dickie	Metro Council appointment	3/25/2028
Dr. Kenneth Pagano	Metro Council appointment	3/25/2027
Benham Sims	Mayor appointment	3/25/2028

Your prompt action on these appointments is most appreciated.

Sincerely,

Craig Greenberg  
Mayor

cc: Councilwoman Donna Purvis  
Government Oversight and Audit Chairperson

Louisville Metro Government

# Civilian Review and Accountability Board

## Board Details

Provide oversight to the Inspector General in reviewing and investigating police conduct  
Increase citizen involvement in the investigation and review of allegations of police misconduct with LMPD

## Overview

**Size** 11 Seats  
**Term Length** Varies  
**Term Limit**

## Additional

### Enacting Resolution Website

**Enacting Resolution**  
Ordinance # 147 & 014

**Statutory Authority**  
None

**Ordinance Authority<sup>1</sup>**  
LMCO 36.70-77

### Powers

Review final reports of any investigations completed by the Inspector General, and review closed internal police investigations into police shooting cases and loss of life due to police action. Direct Inspector General by simple majority vote, to investigate a complaint Inspector General presents to it. Provide oversight to the Office of Inspector General as created in LMCO 36.78 Advise the Mayor, Metro Council, and Police Chief on the quality and adequacy of internal police investigations by the Inspector General and recommend changes in policy, training, procedures and staff as a result of its reviews

### Removal

By recommendation by 2/3 vote of the Board members, concurrence of Mayor and approval by majority vote of Metro Council Members may be removed for neglect, failure to meet training requirements demonstrated pattern of incompetence, lack of fitness, conviction of a criminal act while serving on the board, misconduct, misfeasance or malfeasance in performing Board duties, breach of confidentiality, violation of LMCO Ethics Code, and missing more than 3 meeting in a 12-month period.

**Bonding Authority?**  
No

**Meeting****Incorporated?**

No

**Open Records Info Receipt Required under KRS 65.055?**

Yes

**Oath of Office Required?**

No

**Subject to Open Meetings Law?**

Yes

**Bond Requirement for Members?**

No

**Officers**

Annually, the board shall elect a chairperson and vice chairperson shall serve no more than two consecutive terms

**Fiscal Agent Agreement with Metro?**

No

**How is the Director or Executive Director Appointed/Hired?****Records & Reports**

Must adopt bylaws and other rules as it deems necessary for its organization and proceedings

**Automatic Reappointment under KRS 65.008(2)?**

No

**Vacancy Appointment**

filled by the Mayor under the same nomination process from which the vacated member was appointed. A new term of three years shall begin with the date the new member is appointed

**Council Approval of Appointment?**

No

**Ex Officio Members**

None

**Compensation**

\$50 per month if they attend at least one meeting that month One hundred dollars for each full day of training

**Term of Appointment Details**

initial board there are staggered terms 3 year term after initial appointment

#### **Vacancy Appointment Details**

filled by the Mayor under the same nomination process from which the vacated member was appointed. A new term of three years shall begin with the date the new member is appointed

#### **Quorum**

6 of the 11 members

#### **How Appointed**

appointed by Mayor approved by Council

#### **Qualification of Members**

Members must reside in Jefferson County for 180 days prior to their nomination and must remain domiciled in Jefferson County for duration of term. A maximum of 1 former or retired LMG employee not previously employed by LMPD may serve at one time Retired of former employees of law enforcement agencies either sworn or civilian may only serve if three years have passed since their separation Only 1 retired or former employee of law enforcement may serve on the board at any one time NO current... LMG employees, law enforcement, either sworn or civilian, family members of current employees of law enforcement, elected officials, Former elected officials may serve if three years have passed. Only 1 former elected official may serve at one time Must agree to a criminal background check

#### **Purpose**

To increase citizen involvement in the investigation and review of allegations of police misconduct within LMPD To guide and provide oversight to the independent Office of Inspector General in reviewing and investigating police conduct. To promote police accountability and reduce civilian complaints.

#### **Ethics/Conflict of Interest Provision**

#### **Social Media Website**

#### **Subcommittees**

#### **Officers Term of Office**

elected annually no more than two consecutive terms

#### **Address**

#### **Website**

#### **Council Approval Details**

#### **Officers Term of Office**





#### **Board Requirement Details**




◀ | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 12 | ▶

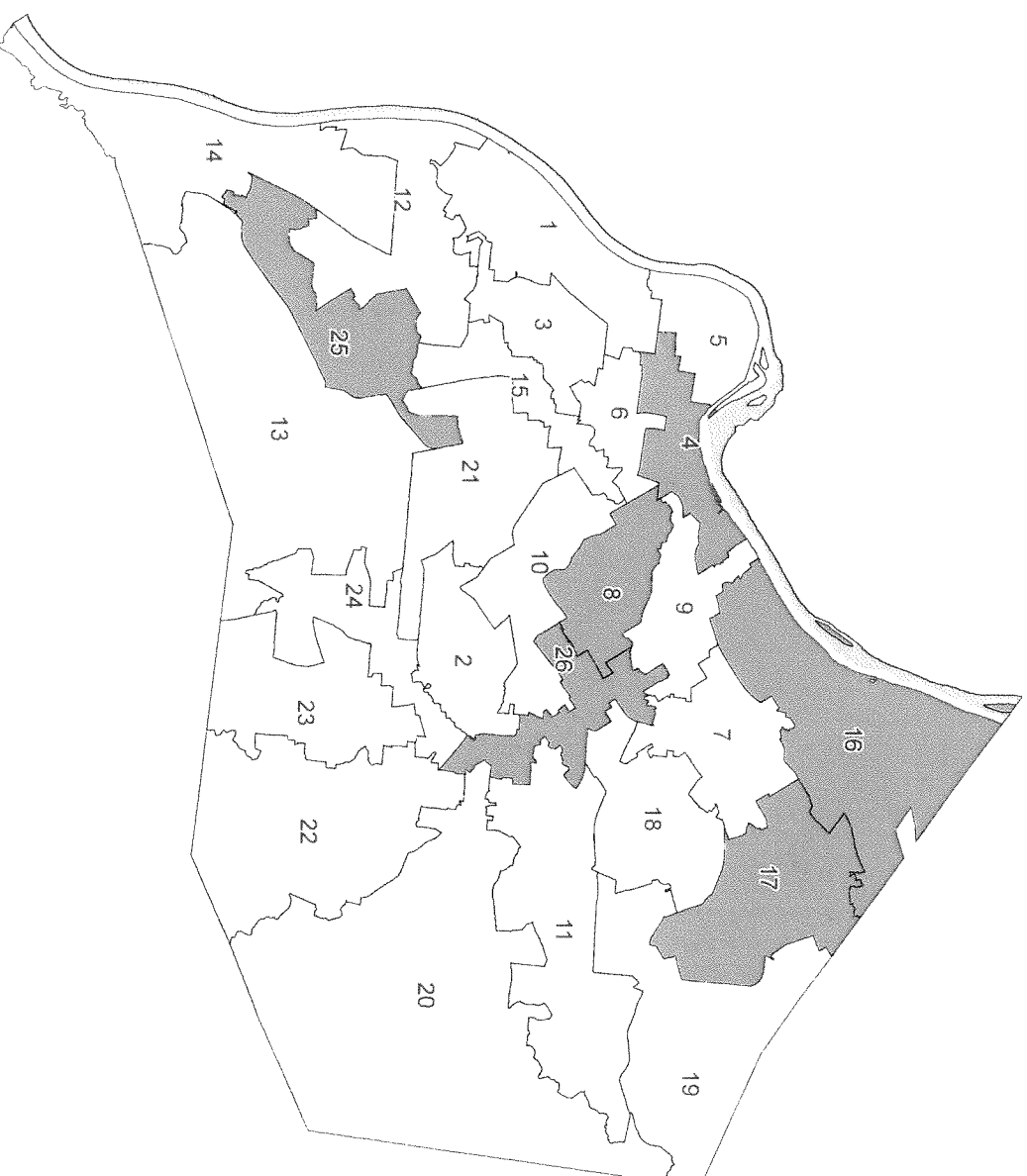
# Civilian Review and Accountability Board

## Council Districts

- 1 - Tammy Hawkins
- 2 - Barbara Shanklin
- 3 - Shameka Parrish-Wright
- 4 - Ken Herndon
- 5 - Donna Purvis
- 6 - J.P. Lyninger
- 7 - Paula McCreaney
- 8 - Ben Reno-Weber
- 9 - Andrew Owen
- 10 - Josie Raymond
- 11 - Kevin Kramer
- 12 - Jonathan "J" Joseph
- 13 - Dan Seum Jr
- 14 - Crystal Bast
- 15 - Jennifer Chappell
- 16 - Scott Reed
- 17 - Markus Winkler
- 18 - Marilyn Parker
- 19 - Anthony Piagentini
- 20 - Stuart Benson
- 21 - Betsy Ruhe
- 22 - Kevin D. Bratcher
- 23 - Jeff Hudson
- 24 - Ginny Mulvey-Woolridge
- 25 - Khalil Batshon
- 26 - Brent T. Ackerson

-  Metro Council District
-  New Appointee
-  Mayor Appointee
-  Metro Council Appointee

-  Governor Appointee
-  Mayor & Metro Council Appointee
-  Mayor & Governor Appointee



## BENHAM J. SIMS III

Attorney

[REDACTED]

[REDACTED]

[REDACTED] Cell

[REDACTED]@gmail.com

### LEGAL EXPERIENCE

March 2012-  
to present

**Helpexpungeme.com** has secured more expungements in the Commonwealth than any other law firm. I was tasked by the Bill's sponsor to help draft and pass Kentucky's Expungement law. The Bill's passage has been the highlight of my career. Our office spent six sessions of the Kentucky General Assembly advocating, drafting, and securing passage of Kentucky's new expungement law, House Bill 40. We met with legislators, labor and business leaders, political and criminal justice advocates to develop and secure passage of expungement reform in Kentucky. We were tasked by the Bill's sponsor to secure support of labor and Louisville's Chamber of Commerce, G.L.I. I testified as attorney, former prosecutor, and Judge for the bill's passage before the House Judiciary Committee in 2014 and 2015. Our law practice is designed to help 134,000 Kentuckians expunge their felony criminal record. The new law will now allow several hundred thousand Kentuckians the right to expunge their misdemeanor charges and dismissed charges which were not eligible for expungement before passage of House Bill 40.

### **PRIVATE LAW PRACTICE**

February 1999  
to Present

**Attorney**, Represented clients in a variety of criminal & civil courts in Jefferson and surrounding counties. Successfully represented clients before the Kentucky Racing Commission and numerous other administrative agencies. The Jefferson County Public Defender's Office contracted with me and two other private attorneys to represent indigent clients in Jefferson District Court. Practice primarily devoted to criminal law. Counsel for over 5,000 clients in the past 32 years.

### **JUDGE, JEFFERSON DISTRICT COURT**

September 1997  
to January 1999

**District Judge, Division Six**, Appointed by Governor Paul Patton to preside in Jefferson District Court. Court of general jurisdiction including: juvenile, probate, felony misdemeanor, arraignment, traffic, warrant, disability, civil and non-support courts. Presided over numerous bench, jury trials and hearings.

## **JEFFERSON COUNTY ATTORNEY OFFICE**

November 1995 to September 1997 **Director of the DUI Jury Trial Division**, Appointed to create a new Division to coordinate the subpoenaing of medical records, hospital personnel, state police laboratory personnel, police, and lay witnesses to Jefferson District Court. In calendar years 1995-1996 this Division led the nation in the prosecution of DUI crash cases. The successful conviction rate in Jefferson County was 3 ½ times higher than the national average and 2 ½ times higher than the previous highest conviction rate ever recorded. Author of the Kentucky DUI Prosecutors Jury Trial Manual, "*But Ocifer, I only had two beers.*" Appointed by Kentucky Attorney General to serve as Special Counsel to the Kentucky DUI Task Force charged with drafting Kentucky's DUI law in 1996. Served as Kentucky representative on the National Highway Safety Administration DUI Gold Standard Committee for the Southeast United States. Youngest recipient and first nonelected prosecutor to receive the Outstanding Public Servant Award from the Office of the Attorney General and the Kentucky Prosecutor Advisory Committee. Only Kentucky County Attorney prosecutor to be awarded the Kentucky Chapter of Mother Against Drunk Driving (MADD) Outstanding Public Servant Award. Awarded Prosecutor of the Year, Jefferson County Lodges of the Fraternal Order of Police.

January, 1989 to December 1990. **Assistant County Attorney, Juvenile Prosecutor**, Delinquency Prosecutor. Represented the Commonwealth in arraignment, pretrial conferences, trials, waiver hearings and dispositions of juvenile cases. Prosecuted cases ranging from beyond parental control to rape, gang, drug, burglary, and murder charges.

March 2013-  
April 2016

## **KENTUCKY LOTTERY BOARD**

**Vice Chair, Audit Chair Kentucky Lottery Corporation**. Appointed by Governor Stephen Beshear to the Kentucky Lottery Corporation Board and within one year elected to serve as Audit Chair and Vice Chair. While Audit Chair, the KLC had no infractions or violations of law, achieved legislatively mandated lottery receipts and disbursement goals. No member of the lottery board or member of the lottery executive staff subject to inquiry or discipline.



## **EDUCATION:**

1986-1989

### **UNIVERSITY OF LOUISVILLE SCHOOL OF LAW**

Juris Doctorate, May, 1989

Admitted to the Kentucky Bar, November 1989

1989 Moot Court Board President

1989 Pirtle-Washer Oral Argument Scholarship Finalist (First two-time finalist)

1988 Pirtle-Washer Oral Argument Scholarship Winner

1988 Book Award, Juvenile Justice

1988 National Mock Trial Team

1983-1985

### **TRANSYLVANIA UNIVERSITY**

Bachelor of Arts Degree, 1985

Major: Political Science, Minor: History

1985 Senior Class Student Government Class Senator

1985 Resident Assistant Davis Hall

1985 Fraternity Officer

1984 Writer, Transylvania Newspaper-The Rambler

1984 Student Aide-Dean of Students

1984 Admissions Office Assistant

1979-1982

### **UNIVERSITY OF KENTUCKY**

Major: Political Science

Dorm President-Blanding III

UK South Campus Council

Resident Advisor Haggin Hall & Kirwin Tower

## **MEMBERSHIPS: (Past and Present)**

Kentucky Bar Association, Kentucky Academy of Trial Lawyers Association, Kentucky Justice Academy, Kentucky Criminal Defense Attorneys Association, American Bar Association, Louisville Bar Association, Kentucky District Judges Association, Kentucky Retired District Judges Association, National Association of Criminal Defense Attorneys.

## **Volunteer:**

Louisville Bar Association, Transylvania University, First Christian Church, University of Louisville Brandeis School of Law, Special Olympics, Bridgehaven Mental Health Services.

## **APPOINTMENTS & AWARDS:**

**Louisville Magazine "Top Lawyers"-Criminal Law (2008, 2012, 2013, 2014, 2016).**

- 1994 Task Force on Powers of Officers of Fourth Class Cities.
- 1994 Jail Overcrowding Task Force, Office of the Jefferson County Commissioners.
- 1994 Board Member, **Kentucky Child Abuse and Exploitation Prevention Board**  
KCAEP oversees and administers the Child Victim's Trust Fund.
- 1996- Member, **Louisville Jefferson County Crime Commission.**
- 1999
- 1996 **"Outstanding Public Service Award"** Awarded by Attorney General Ben Chandler on behalf of the Office of Attorney General and the Kentucky Prosecutors Advisory Council representing Kentucky County and Commonwealth Attorneys. The youngest and only nonelected prosecutor to ever receive this award.
- 1996 **"Prosecutor of the Year"** Award. Jefferson County Lodges of the Fraternal Order of Police.
- 1996 **Chairman, Day Reporting Centers Task Force.** This Committee was appointed by the Jefferson County Crime Commission to develop a Day Reporting Center Program for Jefferson County. Day Reporting Centers are currently utilized in 17 other states as a means for the Courts and Correction Department to monitor defendants and to ensure that defendants are attending court ordered alcohol and substance abuse programs, job skills courses, anger control programs, work release programs, and to provide strict monitoring by means of alcohol and substance test of the defendants continuing sobriety.
- 1996 Jefferson County Chapter of Mothers Against Drunk Driving **Mothers Against Drunk Driving "MADD Award of Achievement"**.
- 1997 Kentucky Chapter Mothers Against Drunk Driving, **"MADD Kentucky Outstanding Public Service Award"**.
- 1997 Appointed by Attorney General Ben Chandler to serve as **Special Counsel, Kentucky DUI Task Force.** The Task Force was charged with reviewing Kentucky's current laws, meeting with victims, treatment providers, legislators, police, prosecutors and defense attorney and prepare a comprehensive new DUI law for the 1998 session of the Kentucky General Assembly.
- 2000 **Chair of the Day Reporting Center Committee,** Louisville Jefferson County Crime Commission.
- 2002 **National Highway Transportation Safety Administration (NHTSA-**  
Southeastern United States Gold Standards Committee Member. (Kentucky Representative).

- 2004 Rules Committee Member, **Democratic National Convention**, Boston.
- 2007 Appointed by Gov. Elect Steve Beshear to the Governor's Transition Team assigned to the Kentucky Commerce Cabinet. Author of Kentucky Fair and Exposition Center and the Kentucky State Fair Board Reports. Coauthor of Tourism Department Report.
- 2007 After serving on Jury Duty on learning that jurors had no access to wi-fi I met with our Circuit Court Clerk and we secured free wi-fi internet service for the Judicial Center and Hall of Justice from Smoothstone, Inc.
- 2007 Kentucky Department of Public Advocacy, Seminar Instructor.
- 2008 Attorney, Rules Committee **Democratic National Convention**, Denver.
- 2008 Appointed as **Special Justice** to the **Kentucky Supreme Court**.
- 2012 Appointed by the Chief Justice to represent the private Bar in the development of the Court's case history and calendaring program, Courtnet 2.0.
- 2013 Board Member, First Christian Church, Louisville, Kentucky.
- 2014 Authored Senate Bill 79 Expungement Bill.
- 2015 Board Member, First Christian Church of Louisville.
- 2015- Louisville Bar Association/Jefferson County Crime Commission Legislative  
2020 Task Force-Criminal Defense Lawyer Member.
- 2016 Kentucky Transportation Cabinet, Ignition Interlock State Defense Bar Representative.
- 2017 Board Member, Kentucky Criminal Lawyers Association.

## **SEMINAR INSTRUCTOR**

- 1995 Kentucky Attorney General Committee on Pending D.U.I. Legislation.
- 1995 Kentucky Prosecutor's Conference, Faculty Member, Instructor 1995.
- 1995 Kentucky Bar Association-District Bar, Seminar Instructor, *Driving Under the Influence*.
- 1995 Louisville Bar Association Seminar Instructor, *Driving Under the Influence*.
- 1996 **Southeastern DUI Offenders Systems, Faculty Member**. The organization

consists of State DUI Administrators, legislators, judges, law enforcement officers, court administrators, DUI Program Directors, prosecutors, treatment professionals, MADD members, drivers licensing officials, and other related professionals responsible for the administration and operation of DUI programs in nine southeastern states.

- 1999 Louisville Bar Association, *Prosecuting DUI's-a Prosecutor's Perspective*.
- 1999 Kentucky DUI Detection and Enforcement, Seminar for Jefferson County Police, Shively Police Department and Jefferson County Sheriff Recruits.
- 1998 Kentucky Bar Association-District Bar, Seminar Instructor Moderator, *Kentucky Juvenile Law*.
- 1998 Kentucky Bar Association-Bridge the Gap, Panelist, *Married Legal Professionals*.
- 2000 Kentucky Bar Association, Attorneys-Seminar Instructor *Changes in the Kentucky DUI Law*.
- 2000 Kentucky Academy of Trial Attorneys-Seminar Instructor *Changes in the Kentucky DUI Law*.
- 2000 Kentucky DUI Law, Seminar for Kentucky Motor Vehicle Enforcement Officers.
- 2000 Kentucky DUI Law, Seminar for Louisville Police Officer Training Program.
- 2002 Lorman Education Services, *DUI Seminar Chair and Instructor*.
- 2003 Seminar Instructed Department of Public Advocacy and the Jefferson County Public Defender's office. *District Court Practice and DUI*
- 2008 Seminar Instructor, Louisville Metropolitan Police Department.
- 2013 Kentucky Justice Academy, *House Bill 70-Proposed Kentucky Expungement Bill*.
- 2016 Louisville Bar Association, *House Bill 40 Kentucky's New Expungement Law*.
- 2018 Louisville Bar Association, *Kentucky Expungement Law*

**PUBLISHED:**

- 1992 Interlocal Agreement, County Wide Arrest Powers of Police Officers of Fourth Class Cities, Jefferson County, Kentucky.
- 1992 Domestic Violence: A Physician's Responsibility, Jefferson County Medical Society Magazine.

- 1992 Domestic Violence-The Medical Community's Legal Duty, Kentucky Medicine, April 1992.
- 1995 Why Me??? What to expect when testifying in Court, University of Louisville Hospital Seminar for Phlebotomists, Registered Nurses, and Laboratory Technicians. Published in cooperation with University of Louisville Hospital and the Jefferson County Attorney's Office. 1995.
- 1995 Kentucky Prosecutor's DUI Jury Trial Manual, ***But Ocifer, I only had two beers!*** Kentucky Prosecutor's Advisory Council.
- 1996 Graduated Licensing: What Every Kentucky High School Student Should Know. Brochure created in cooperation with the Jefferson County Public Schools, Jefferson County Attorney's Office, and Mothers Against Drunk Driving. 1996.
- 1997 Kentucky DUI Task Force, 1997 Final Report, Office of Attorney General.
- 1997 Kentucky DUI Task Force, Report from Kentucky Prosecutors.
- 2002 Lorman Education Services, ***Kentucky DUI Defense Trail Manual***.
- 2007 Gov. Beshear's Transition Team Report, Commerce Cabinet, Kentucky Fair & Exposition Center Report, Tourism Report.
- 2013 Kentucky Advocate Magazine, Expungement Statutes Prevent Qualified Individuals from Employment and Contributing to our Economy.
- 2015 Louisville Bar Association Magazine, New State Law Grants Expungement Rights to Certain Class D Felonies.
- 2019 Louisville Bar Association Bar and Briefs, Kentucky's New Expungement Law
- 2020 Louisville Bar Association Bar and Briefs. Recommendations from an Ally for Rebuilding Trust in the Police

## **REFERENCES:**

Hon. Albert Benjamin Chandler  
Former US Congressman &  
Kentucky Attorney General

[REDACTED]  
Versailles, KY 40383

Phone Number: [REDACTED]

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## APPLICANTS FOR BOARD

Name	District	Ethnicity	Gender	Political Party	Submitted
Ms. Chelsea Watson	District 17	African American	Female	Democrat	07/12/24
Shaun Spencer	District 3	African American	Female	Democrat	02/05/25
Todd Spencer	District 20	Caucasian/Non-Hispanic	Male	Republican	09/03/24
Mr Benham Sims III	District 17	Caucasian/Non-Hispanic	Male	Democrat	01/30/25
Marina Sawiris	District 20	Other	Female	Republican	11/30/24
Ashlee Richards	District 9	Caucasian/Non-Hispanic	Female	Democrat	09/15/14
Carlie Reeves	District 19	African American	Female	Other	02/27/25
Olivia Raley	District 23	Caucasian/Non-Hispanic	Female	Independent	05/21/22
Ms Amy Phelps	District 7	Caucasian/Non-Hispanic	Female	Democrat	10/21/23
Dr Kenneth Pagano	District 25	Caucasian/Non-Hispanic	Male	Other	01/30/25
Mrs Tenesha Marshall	District 16	African American	Female	Democrat	08/29/24
Mr. Anthony Manning	District 4	African American	Male	Democrat	04/02/19
Stephen Lauyans	District 12	Caucasian/Non-Hispanic	Male	Democrat	02/08/25
Corey Koellner	District 8	Caucasian/Non-Hispanic	Male	Republican	06/09/24

Mr. Tyler Keene	District 24	Other	Male	Independent	09/30/24
Mr. Eric Irvin Sr.	District 5	African American	Male	Democrat	05/08/25
Ms. Karen Hunter	District 2	African American	Female	Democrat	11/25/24
Loretta (Lori) Hayden JD CHC	District 20	Caucasian/Non-Hispanic	Female	Independent	05/31/21
Mr Christopher Hartley	District 16	Caucasian/Non-Hispanic	Male	Democrat	03/18/14
Robert Brett Hammond	District 10	Prefer not to Answer	Prefer not to say	Independent	07/28/24
Kevin H Gibson	District 3	African American	Male	Democrat	01/25/23
Liam Gallagher	District 16	Hispanic	Male	Republican	06/12/23
Dr Michael Freville	District 18	Caucasian/Non-Hispanic	Male	Republican	08/15/24
terry foster	District 4	African American	Male	Democrat	08/29/21
Mr Jonathan Fitch	District 16	Caucasian/Non-Hispanic	Male	Democrat	04/28/21
Deloris Ezell	District 4	African American	Female	Democrat	02/07/25
Sarah Edmonds	District 4	Caucasian/Non-Hispanic	Female	Independent	12/30/24



Dr Ida Dickie	District 8	Caucasian/Non-Hispanic	Female	Democrat	08/29/19
Emily Davis	District 21	Caucasian/Non-Hispanic	Female	Democrat	07/15/24
RONNIE COOLEY	District 12	Caucasian/Non-Hispanic	Male	Democrat	12/03/24
Deborah Colvin Arno	Other	Caucasian/Non-Hispanic	Female	Independent	11/15/24
Angela Bowens	District 1	African American	Female	Democrat	02/23/23

## CURRENT BOARD

Name	Board Name	Status	District	Term	Start Date	End Date	Ethnicity	Gender	Political Party
Guillermo A Sollano	Civilian Review and Accountability Board	active	District 3	2	Mar 25, 2022	Mar 25, 2025	Hispanic	Male	Democrat
Denise Sears	Civilian Review and Accountability Board	active		2	Mar 26, 2023	Mar 25, 2026			
Joel Mwambayi	Civilian Review and Accountability Board	active	District 26	1	Aug 08, 2024	Mar 25, 2027	African American	Male	Democrat
Mrs Tenesha Marshall	Civilian Review and Accountability Board	active	District 16	1	Oct 24, 2024	Mar 25, 2027	African American	Female	Democrat
Barbara A. Haigler	Civilian Review and Accountability Board	active	District 1	2	Mar 26, 2023	Mar 25, 2026	African American	Female	Democrat
Jennifer Green	Civilian Review and Accountability Board	active	District 7	2	Mar 25, 2022	Mar 25, 2025	African American	Female	Democrat
Mr. Scott Dickens	Civilian Review and Accountability Board	active	District 16	2	Mar 26, 2023	Mar 25, 2026	Caucasian/Non-Hispanic	Male	Independent
Stachelle Bussey	Civilian Review and Accountability Board	active	District 4	2	Mar 25, 2022	Mar 25, 2025	African American	Female	Democrat
Angela Bowens	Civilian Review and Accountability Board	active	District 1	1	Dec 12, 2024	Mar 25, 2027	African American	Female	Democrat
Turney Berry	Civilian Review and Accountability Board	active		2	Mar 25, 2022	Mar 25, 2025			