

ORDINANCE NO. _____, SERIES 2024

AN ORDINANCE ESTABLISHING A DEVELOPMENT AREA PURSUANT TO PROVISIONS OF KRS 65.7041 - 65.7083 TO BE KNOWN AS THE URBAN GOVERNMENT CENTER DEVELOPMENT AREA, DESIGNATING THE METRO DEVELOPMENT AUTHORITY, INC. AS AN "AGENCY", ADOPTING A DEVELOPMENT PLAN, APPROVING ENTERING INTO A LOCAL PARTICIPATION AGREEMENT, AUTHORIZING THE PAYMENT OF THE "RELEASED AMOUNT" PURSUANT TO THE TERMS AND CONDITIONS OF THE LOCAL PARTICIPATION AGREEMENT, REQUIRING THE SUBMISSION OF REGULAR REPORTS TO LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT AND AUTHORIZING THE EXECUTION AND DELIVERY OF ANY OTHER DOCUMENTS AND THE TAKING OF ANY OTHER ACTIONS NECESSARY TO ACCOMPLISH THE PURPOSES AUTHORIZED BY THIS ORDINANCE (AMENDMENT BY SUBSTITUTION).

SPONSORED BY: COUNCIL MEMBER PHILLIP BAKER

WHEREAS, the Kentucky General Assembly enacted KRS 65.7041 - 65.7083 (the "Act") relating to tax increment financing and urban redevelopment, which Act establishes development areas to increase property values, increase employment opportunities, and increase economic activity;

WHEREAS, UPPT, LLC, a Kentucky limited liability company, or an affiliate of same (the "Developer") plans to undertake a major renovation project within the Urban Government Center Development Area (the "Development Area") to complete the Urban Government Center Project (the "Project"), as more particularly described in the Development Plan attached hereto as Exhibit A;

WHEREAS, the Project, which qualifies as a development area under the Act, will involve new capital investment of approximately \$249 million when fully developed;

WHEREAS, in accordance with the provisions of the Act, a Development Plan for the Development Area has been prepared and a public hearing has been conducted to

seek public comment on the Development Plan;

WHEREAS, the Legislative Council of the Louisville/Jefferson County Metro Government (the “Council”) finds that the Project to be undertaken in the Development Area by the Developer will further the public purposes identified in the Act by increasing the value of property located in the Development Area, increasing employment within the Development Area, Louisville and the region and increasing the tax base of Louisville;

WHEREAS, it is therefore in the interest of Louisville/Jefferson County Metro Government (“Louisville Metro”) and Metro Development Authority, Inc. (the “Authority”) that there be a plan for the optimal revitalization and development of the Development Area in a most efficient manner;

WHEREAS, the redevelopment of previously developed land, within the meaning of the Act and as presented by the Developer and the Authority, enables Louisville Metro to use tax increment financing to encourage major economic development projects and is a worthy public purpose;

WHEREAS, Louisville Metro is authorized under the Act to execute a local participation agreement with an agency in acknowledgement of benefits to be derived by Louisville Metro within a development area in order to promote the public purpose of Louisville Metro;

WHEREAS, the Authority is organized and incorporated as a nonprofit, nonstock corporation pursuant to KRS Chapters 58 and 273 to act as an “Agency” under the Act; and

WHEREAS, Louisville Metro has determined that based on the benefits to be

derived from the Project that it is in furtherance of its public purposes to assist Developer, through the Authority, with the costs of the Project and agrees to enter into the Local Participation Agreement in order to pay to the Authority the Released Amount (as hereinafter defined) for use solely for purposes of the Project.

NOW, THEREFORE, BE IT ORDAINED BY THE LEGISLATIVE COUNCIL OF THE LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT AS FOLLOWS:

SECTION I: The Development Plan, attached hereto as Exhibit A, is hereby adopted.

SECTION II: That the Council finds as follows:

A. All statements of fact set forth in the recitals to this Ordinance are found true and correct and are incorporated herein by reference.

B. The Development Area, as depicted in Exhibit B, is a contiguous parcel of property, approximately 11.6546 acres in size, and is less than three (3) square miles in area as required by the Act.

C. The Development Area constitutes previously developed land as required by KRS 65.7043(2).

D. The establishment of the Development Area shall not cause the assessed value of taxable real estate in all development areas located in Louisville Metro to exceed 20% of the assessed value of all taxable real property in Louisville. To date Louisville Metro has established several other development areas with a combined taxable real property assessment at the time they were established of approximately \$1.568 billion. The taxable real property assessment of the Development Area for calendar year 2023 is approximately \$2,660,600, and that amount combined with the previous development areas established by Louisville Metro totals \$1.571 billion, while

the total taxable real property assessment for Louisville exceeds \$71.6 billion, 20% of which is \$14.3 billion.

E. The conditions within the Development Area meet three (3) of the seven (7) factors of blight as set forth in KRS 65.7049 and are as follows:

1. **A substantial loss of residential, commercial, and industrial activity or use has occurred within the Development Area.** The Development Area consists of five parcels, and all of the structures on those parcels are currently vacant. The majority of the structures have been vacant for more than five years.

2. **Substantial abandonment of residential, commercial, or industrial structures.** The Development Area consists of five parcels, and all of the structures on those parcels are currently vacant. The majority of the structures have been vacant for more than five years.

3. **A combination of factors substantially impairs or arrests the growth and economic development of the city or county and impedes the development of commercial or industrial property due to the Development Area's present condition and use.** Development of the Project site without assistance as provided by the Act is not feasible due to the large-scale costs associated with the redevelopment of the proposed Project, including the public infrastructure required in connection with the redevelopment of the site, such as the parking garage. No other adequate funding mechanism affords the proposed improvements absent the incentives provided under the Act. These improvements cannot be facilitated with private investment alone. The aesthetic improvement resulting from the redevelopment of the

proposed Project will have a positive impact on Louisville Metro and the surrounding area, especially the impact on the Paristown Pointe, Original Highlands and Germantown neighborhoods.

F. The Development Area will not reasonably be redeveloped without public assistance, including incentives as provided by the Act. The high cost of site redevelopment expenses needed for the Project makes public incentives critical to the financing of the Project.

G. The public benefits of redeveloping the Development Area justify the public costs proposed. The investment in the Development Area will result in significant returns through increased property valuations for the surrounding area and facilitate secondary and tertiary re-development within the area. The Development Area has a 2023 taxable assessment of approximately \$2,660,600 but currently generates \$3,042 in ad valorem real property taxes to Louisville Metro because all but one of the five parcels in the Development Area (the four are assessed at \$2,010,600) are exempted from ad valorem real property taxes because the owner of those parcels qualified for the property tax exemption pursuant to Section 170 of the Kentucky Constitution. The Project will increase capital investment by approximately \$249 million, which will provide significant new taxes to Louisville Metro and the other taxing districts. While Louisville Metro will pledge 80% of the incremental increase of the local ad valorem real property taxes from the Development Area, up to the Cap Amount (as that term is defined in the Local Participation Agreement) which determines the cap based on how much of the Project is constructed, but even if 100% of the Project is built, the cap will not exceed \$20,316,819, to provide redevelopment assistance to the project, it

will retain 20% of the new incremental increase of the local ad valorem real property taxes and 100% of the local occupational taxes from the Development Area. Therefore, even when considering the requested incentives for the Project from Louisville Metro, the Project will be financially beneficial to Louisville Metro. The Project will also serve as a catalyst for additional development in the area surrounding the Development Area. The Developer has also committed to a community benefits agreement, which will be memorialized in a Memorandum of Understanding (“MOU”) substantially similar to the draft MOU attached as Exhibit D.

H. The area immediately surrounding the Development Area has not been subject to growth and development through investment by private enterprise independent of public support. The proposed improvements within the Development Area will have a positive effect on the surrounding area, which faces stagnation in development without them.

I. The pledge and use of a portion of Louisville Metro’s incremental revenues, as defined in the Local Participation Agreement, derived from the Development Area to provide redevelopment assistance to the Project and the Development Area will increase capital investment in Louisville Metro, and therefore constitutes a public purpose.

SECTION III: The Development Area as illustrated and described in Exhibit B is designated as a development area pursuant to the Act and shall be named the Urban Government Center Development Area. The Development Area shall be established as of the effective date of this Ordinance and shall terminate on the earlier of (a) the termination of the Local Participation Agreement, attached hereto as Exhibit C, or (b) 25

years from the date hereof, provided that in no case will the termination date be more than twenty (20) years from the activation date.

SECTION IV: That the Metro Development Authority, Inc., a Kentucky nonprofit, nonstock corporation (the "Authority"), (a) is designated as the Agency, pursuant to the terms of the Act, (b) shall be the recipient of the Released Amount under the Local Participation Agreement and (c) shall be required to oversee and administer the implementation of the Project within the Development Area.

SECTION V: That the Mayor is authorized to negotiate and enter into a Local Participation Agreement, substantially in the form attached hereto as Exhibit C, with the Authority for the release to the Authority of a portion of the new ad valorem real property taxes expected to be derived by Louisville Metro from the Project to be constructed in the Development Area ("Released Amount").

SECTION VI: That the Office of Management and Budget is designated as the department in Louisville Metro to oversee the payment of the Released Amount and to review all documentation concerning the Project, its progress, costs and development. The Office of Management and Budget shall annually submit to the Council a report concerning the Development Area ("Report"). The Developer shall provide to the Office of Management and Budget, on a timely basis, all information required by the Office of Management and Budget to prepare the Report. The Report shall include but not be limited to:

A. An accounting of all payments made to the Authority pursuant to the Local Participation Agreement;

B. An analysis and review of development activity within the Development Area;

C. The progress made toward meeting the stated goals of the Development Area; and

D. An accounting of the Approved Project Costs and other Project Costs incurred by the Developer.

SECTION VII: That the Council authorizes Louisville Metro to pay annually to the Authority, the Released Amount which shall be calculated as provided in the Local Participation Agreement, not to exceed a sum equal to 80% of the Louisville Metro Ad Valorem Real Property Tax Increment, as that term is defined in the Local Participation Agreement subject to the following conditions:

A. Louisville Metro shall withhold payment until the Developer certifies to Louisville, pursuant to the terms of the Local Participation Agreement, that at least four (4) of the six (6) components of the Project have been (i) constructed to at least the minimum number of units/parking spaces/square footage as set forth in the Local Participation Agreement, and (ii) received certificates of occupancy (copies of the certificates of occupancy shall accompany the certification). Any adjustment to the required minimums shall require the approval of Council. Until such time that the certification has been made, the Office of Management and Budget shall deposit the Released Amount into an escrow account. Upon receipt of the certification, the Office of Management and Budget shall pay to the Authority the accumulated balance of the Released Amount in the escrow fund ("Escrowed Amount"). In the event that the certification is not received by a date ten (10) years from the Activation Date, as that

term is defined in the Local Participation Agreement, the Escrowed Amount shall be paid into the Louisville Metro General Fund.

B. In no event shall the total of the Released Amount paid to the Authority over the term of the Local Participation Agreement exceed the Cap Amount, as that term is defined in the Local Participation Agreement.

SECTION VIII: That the Authority shall establish a Special Fund pursuant to the Act for the Development Area as set forth in the Local Participation Agreement.

SECTION IX: That the Mayor and other appropriate Louisville Metro officials, and each of them, for and on behalf of Louisville Metro, are hereby authorized, empowered and directed to do and perform any and all things necessary to effect the execution of the Local Participation Agreement, the performance of all obligations of Louisville Metro under and pursuant to the Local Participation Agreement and related documents, and the performance of all other actions of whatever nature necessary to effect and carry out the authority conferred by this Ordinance and the Local Participation Agreement. The Mayor and other appropriate Louisville Metro officials, and each of them, are hereby further authorized, empowered and directed for and on behalf of Louisville Metro to execute all papers, letter, documents, undertakings, certificates, assignments, forms, instruments and closing papers that may be required for the carrying out and effectuation of the authority conferred by and for the purposes of this Ordinance and the Local Participation Agreement, or to evidence said authority and purposes, and to exercise and otherwise take all action necessary to the full realization of the rights and purposes of Louisville Metro under the Local Participation Agreement

and related documents and to perform all of the obligations of Louisville Metro under the Local Participation Agreement and related documents.

SECTION X: The provisions of this Ordinance are hereby declared to be severable, and if any section, phrase or provision shall for any reason be declared invalid, such declaration of invalidity shall not affect the validity of the remainder of this Ordinance.

SECTION XI: This Ordinance shall take effect upon its passage and approval or otherwise becoming law.

Sonya Harward
Metro Council Clerk

Markus Winkler
President of the Council

Craig Greenberg
Mayor

Approval Date

APPROVED AS TO FORM AND LEGALITY:

Michael J. O'Connell
Jefferson County Attorney

BY: _____

O-074-24 Establishing Urban Government Center Development Area and TIF (amended by substitution) 9-03-24 (lf)

Exhibits

- A. Development Plan
- B. Map of Development Area
- C. Local Participation Agreement
- D. Memorandum of Understanding

EXHIBIT A
DEVELOPMENT PLAN

EXHIBIT B
MAP OF DEVELOPMENT AREA

LEGAL DESCRIPTION

768 Barret Avenue

Being Tract 2 as shown on the plat approved by the Louisville and Jefferson County Planning Commission and recorded in Deed Book 6143, Page 554, in the Office of the Clerk of Jefferson County, Kentucky.

810 Barret Avenue

Being Tract 1 as shown on the plat approved by the Louisville and Jefferson County Planning Commission and recorded in Deed Book 6143, Page 554, in the Office of the Clerk of Jefferson County, Kentucky.

850 Barret Avenue

Beginning at a point where the North line of Breckinridge Street intersect with the East line of Vine Street; thence North 55 degrees 36 minutes 00 seconds East along the North line of Breckinridge Street 384.52 feet, more or less, to a point; thence North 33 degrees 58 minutes 45 seconds West along a line parallel to the West line of Barret Avenue 167 feet to a point; thence South 55 degrees 36 minutes 00 seconds West 5 feet to a point; thence South 33 degrees 58 minutes 45 seconds East 15 feet to a point; thence South 55 degrees 36 minutes 00 seconds West 209.63 feet to the East line of Vine Street; thence South 33 degrees 59 minutes 30 seconds East along the East line of Vine Street, 167 feet to the point of beginning, and being Tract 1 on the plat attached to Deed of record in Deed Book 5170, Page 755 in the Office of the Clerk of Jefferson County, Kentucky.

1235 E. Breckinridge Street

Beginning at a point where the North line of Breckinridge Street intersects with the West line of Barret Avenue: thence North 33 degrees 58 minutes 45 seconds West along the West line of Barret Avenue 167 feet to a point; thence South 55 degrees 36 minutes 00 seconds West 110 feet to a point; thence South 33 degrees 58 minutes 45 seconds East along a line parallel to the West line of Barret Avenue 167 feet to a point in the North line of Breckinridge Street; thence North 55 degrees 36 minutes 00 seconds East along the said North line of Breckinridge Street 110 feet to the point of beginning and being Tract 2 as shown on the plat attached to Deed of record in Deed Book 5170, Page 755 in the Office of the Clerk of Jefferson County, Kentucky.

814 Vine Street

Being all of Lot 1 on the minor subdivision plat approved by the Land Development & Transportation Committee of the Louisville and Jefferson County Planning Commission, 19MinorPlat1007 on January 31, 2019, said plat being attached to a Deed recorded on July 3, 2019 in Deed Book 11447, Page 703 in the Office of the Clerk of Jefferson County, Kentucky.

EXHIBIT C
LOCAL PARTICIPATION AGREEMENT

EXHIBIT D
MEMORANDUM OF UNDERSTANDING